

MINUTES
REGULAR MEETING OF THE BOARD OF DIRECTORS
July 10, 2018 – 7:00 P.M.
LINCOLN CENTER HEARING ROOM
ONE MEETING AGENDA

PRESENT: Mayor Moran, Deputy Mayor Hackett, Secretary Gates, Directors Castillo, Devanney, Eckbreth, Floyd-Cranford, Galligan and Jones.

ALSO: General Manager Shanley and Town Attorney Ryan Barry.

EXECUTIVE SESSION – The Board went into Executive Session at 6:35 p.m. to discuss Real Estate. Present were Mayor Moran, Deputy Mayor Hackett, Secretary Gates, Directors Castillo, Devanney, Eckbreth, Floyd-Cranford, Galligan and Jones. General Manager Scott Shanley and Director of Planning Gary Anderson were also present. The Executive Session adjourned at 6:55 p.m. No votes were taken.

1. MEETING CALLED TO ORDER.

The meeting was called to order at 7:10 p.m. All in attendance participated in The Pledge of Allegiance to The Flag, led by Mayor Moran.

2. AWARDS AND PRESENTATIONS.

A. Re-designation of Manchester as a HEARTSafe Community.

Mayor Moran read a letter sent to General Manager Shanley from the Connecticut Department of Public Health and the American Heart Association, congratulating Manchester for having met the renewal requirements redesignating Manchester a HEARTSafe community effective May 31, 2018, for a three year period. It recognizes Manchester's continued commitment to provide improved cardiac response in the care of the residents of Manchester. He presented the award to Cathy Drouin, Clinic Nurse, from the Health Department.

3. OPENING OF MEETING TO ELECTORS OR TAXPAYERS WHO WISH TO BE HEARD ON ANY SUBJECT WITHIN THE JURISDICTION OF THE BOARD OF DIRECTORS. *(Sign-up sheet available 15 minutes prior to the start of the meeting)*

Mayor Moran explained protocol of rules state that because we have more than 12 public speakers that the Chair can limit public speaking to 3 minutes per person. Since there are currently seventeen residents signed up to speak, each will get 3 minutes.

Susan Muirhead, 173 Henry Street, thanked the Board members for their service to the community. She knows their hearts are in the right place to do the right thing for the citizens of Manchester. Car burglaries are occurring statewide. Her car and several in her neighborhood were burglarized 2-3 years ago. It taught them to lock their cars. The suggestion of a curfew befuddles her. She did not have curfews for her children; she taught her children to be honest. Her children were out past midnight but that was her decision to make. Government should not interfere with parental rights. A curfew is not the way to go.

Laurel Laporte-Grimes, 25 Jeffrey Alan Drive, founding member of USIC, brought a statement signed by 40 Manchester residents. There is a slight rise in car thefts in Manchester but it is still lower than it was 10 years ago. We live in a safe town with relatively few crimes, certainly not an environment where we would need a curfew. A curfew sends a message to teens that we are

untrusting of them. The majority of teenage children in Manchester are not stealing cars. A curfew will create an adversarial relationship between police and teens. It also sends a message to our teens that we expect them to get into trouble. Curfews are shown not to have an impact on crime rates. A curfew would also impact our black and brown children much more than it would our white children. In Connecticut children of color are ten times more likely to be incarcerated, not because they commit more crimes but because of how they are treated by the justice system. A curfew in our town is unnecessary, unfair to all of our teenagers, dangerous to our children of color and ineffective overall. We suggest a public service campaign to remind residents to lock their cars and we encourage the Board to provide more opportunities for older youth to interact in a supportive environment.

Nancy Pappas, 338 Spring Street, agrees the increase in car thefts is regrettable but she is not convinced that a curfew is the answer. She read through the proposed ordinance and is concerned. She wondered how many of the accused perpetrators of car thefts have been under 18 and occurred between midnight to 5:00 a.m. The average youth doesn't carry an i.d. unless he/she has a driver's license. She would like to know what the input has been from the Manchester Police Department. The curfew would take the police away from many more important tasks. She is concerned about how the curfew would change the relationship between youth and the law enforcement community.

Mike Stebe, 85 Hollister Street, moved to Manchester in 2005 and heard many stories about the high crime rate here, but he has yet to see it. He read a recent article where three individuals were charged with car theft crimes but they were 19, 22 and 26 years old. The idea of a curfew solving this is preposterous. A curfew would task our police with yet another job. A curfew only divides us from our neighbors. He also noted the comment made by an elected official in town is obscene and racist. Constable Orfitelli needs to resign.

Tom Stringfellow, 183 Hillstown Road, is unsure how he feels about the proposed curfew, as he is unsure how it could be enforced. Discipline begins at home. He commented that some teenagers work on night shift jobs. Locking our cars is common sense. This year marks the 50 year anniversary of the Fair Housing Act. He recommended a book entitled "The Color of Law" by Richard Rothstein which talked about Government interference and discrimination against people of color. He didn't appreciate Constable Orfitelli's remarks which were insensitive, ignorant and indifferent. At the very least, he needs to apologize for what he said. He also recommended the book "Tears We Cannot Stop" by Michael Eric Dyson.

Stephanie Knybel, 185 East Center Street, has been going back and forth on the issue of the proposed curfew for the minors in Manchester. There is a court case which indicates this type of Ordinance is unconstitutional, but there is a State Statute that permits towns to have curfews. The towns in Connecticut she found to have curfews were put in place due to violence. She wondered if a curfew would solve any problems. Is Manchester ready for an Ordinance that could be challenged in court? Has there been any evidence that enforcing a curfew will stop the car thefts? She would like to hear Chief Montminy's opinion on this curfew. We all need to learn to lock our cars and respect our neighbors.

Linda Harris, 16 Brookfield Street, is opposed to a curfew. The rationale for this proposed Ordinance is in response to an increase in car thefts and burglaries. From the accounts she has read, the details provided do not support the need for a Town wide curfew. Statistics reflect that in May and June, car thefts increased from 8 cars to 22, and burglaries increased from 6 to 26. She asked if there was reasonable analysis of the crimes, such as when the acts took place and by whom. She is concerned that this proposed solution to this issue unfairly targets teens. The car burglaries could be the result of adult drug dependency.

According to an article she read, there are 1,100 streets in Manchester. What is the plan to police and patrol all streets and neighborhoods with the same presence and focus? How will teens be identified? This behavior would constitute profiling based on physical observation. This could result in numerous unintended consequences for community and police relations, and possible lawsuits for the Town. The juvenile curfew Ordinance in Vernon was found to be unconstitutional. We do not need a curfew.

Karen Caffrey, 30 Jenny Cliff Road, thanked the Board of Directors for raising this issue. She was alarmed when police officers stopped by her neighbors recently to warn them of an increase in car thefts. She is also worried about the proposed youth curfew. For her, it touches on individual liberty and the freedom to move about in our community. She feels the curfew would have disparate impact on people of color or youth, a particular class of citizens. The Vernon curfew was found to be unconstitutional because the town failed to show that the law was substantially related to its goals of reducing theft because it did not present information that the crimes were occurring within the curfew hours. Do we have data showing that its youth committing these crimes between midnight and 5:00 a.m.? Most youth crimes are actually committed after school. 71% of stolen cars had the keys or fob inside. This is a public safety risk. She recommended a social media campaign for youth to deter these behaviors.

Richard Blade, 63 Glenwood Street, feels we are blaming children for what adults are doing. Those who leave their keys in their cars are enticing others to commit a crime. He doesn't believe the crimes are being committed by Manchester youth. He disagrees with passing a curfew. A curfew would hinder our children from growing up. He doesn't want children to feel intimidated by the police and he doesn't want to put the police more at risk. A curfew is not healthy for the Town of Manchester.

Scott Sandy, 133 Helaine Road, a retired state correction's officer, doesn't feel a curfew would solve the issue. The issue is a lack of parenting of the youth that are getting into trouble. Nothing good ever happens after midnight.

Rhonda Philbert, 785 Tolland Turnpike, a member of the African American and Black Affairs Council expressed her disappointment in the proposed curfew. For 22 years, she was an educator for middle school and high school students in Manchester. The majority of the youth in Manchester are good kids. Every teenage child should not be subjected to living in conditions that are similar to those who live in a police state. They don't deserve this treatment. She fears that as a result of this curfew black children and their families will be implicated more than others because of racial implicit bias, and the inequalities related to law enforcement that continue to exist. There should be an equitable approach to this issue. She asked for a breakdown of who the perpetrators are of these break-ins. There will not be an effective solution to this problem until the root causes of this issue are determined. A curfew is not the solution.

Darryl Thames, 27 Philip Road, stated the curfew is the epitome of discrimination. A curfew flies in the face of the premise of the American judicial system which espouses the presumption of innocence until proven guilty. We should not be in the business of passing Ordinances designed to turn children into criminals due to their very existence. He envisions a child walking down the street, spotted by the police, told to raise his hands in the air or put them on the hood of the patrol car, the child will be frisked and potentially handcuffed for the mere offense of existing in public after midnight. It makes no sense. That's not how we treat our children in this country. What if this child runs from the police because he is afraid? Then what happens? The consequences could be deadly. Say no to this curfew. Say no to turning Manchester into a police state. We are better than that. Let's look for positive alternatives.

Jessica Muirhead, 21 Farmington Street, researched this topic and found curfews are ineffective. They do not prevent juvenile crime. In 2015, a study showed that curfews are associated with an increase in urban gun violence. Less people on our streets make our streets less safe. Fewer witnesses provide more opportunity for crime. Curfews create a negative interaction with police and would not stop any non-minors. Most juvenile crime occurs between the hours of school letting out and 9:00 p.m. It would also be expensive to enforce a curfew. Where would that money come from? Lastly, you cannot legislate the parenting that you want. Parents have the right to determine what is best for their children.

Dorothy Thompson, 71 Garden Street, is not worried about car thefts in Manchester. She is, however, very worried about the tone of the discussion surrounding car thefts in Manchester on social media. The racist remarks by Constable Orfitelli on that page recently were not out of character for that page. She quoted him as saying “ghetto dwellers roaming. We should have the right to confront these punks with street justice”. She worries that this curfew, coming out of that climate, would put brown and black youth in this town at risk. She called upon the Board of Directors to reject this proposed curfew and called upon Mr. Orfitelli to resign.

Geralyn Thames, 27 Philip Road, is outraged that we would even consider a curfew. This is supposed to be the City of Village Charm. She doesn't want to have to worry about her children and grandchildren walking around here. We are working on a climate to be inclusive. A curfew would divide us. She doesn't understand why we can't look at the research on curfews to see that they're not effective. She felt compelled to come to speak up at this meeting. A curfew will do nothing more than divide this community.

Daniel Moran, 145 Chestnut Street, feels that some decisions made by the Board of Directors are for political gain or for special interests. The roads in this Town are in terrible shape. As a former contractor he learned many years ago not to take the lowest bid, but take the second lowest bid. Manholes are sticking out 2-4” because they don't put extensions on them after they repave a road. They are safety hazards. So many people are ruining their cars. We don't put enough money into our roads, but we keep giving the Board of Education more and more money even though they have 1,000 students less than they did 5 years ago. Do what's beneficial for the whole town.

Carl Patterson, 30 Livingston Way, said a curfew is absurd and would divide this community.

Randy Connelly, 1111Country Club Road, was born and raised in a town with a curfew. He understands the intent of a curfew is to lower the crime rate, but curfews actually cause tension and division amongst the community. How would we roll out a curfew? What would it mean to our students of Manchester?

Paula Penna, 517 Hartford Road, has owned a music school in Manchester for 22 years. The vast majority of the children she's taught are wonderful, as are their parents. In Manchester, as in any community, there are going to be children not doing what they should be doing. She doesn't feel the schools are doing enough to put resources in place to give these kids something productive to do in town. There are a lot of crimes being done in the schools and there are not a lot of consequences or punishment for them. This worries her as a parent, community member and educator. A curfew is a very divisive non-solution. These children, or adults, doing these crimes are acting from a place of force and we are trying to do a counterforce, which never works. We need to find ways to provide the families with a sense of community to better empower them. She doesn't believe there are parents who condone this behavior, but maybe they need some help. How can we help them so that they can keep a better eye on their children? She suggests a community forum to discuss this.

Tiara Conway, 105 Shepard Drive, grew up with a curfew ordinance after 9:00 p.m. She knew a lot of kids who ran when they were approached by police. Police officers were trained to shoot first and ask questions later. She has five children, some who work overnight. She asked the Board of Directors to look at how a curfew would affect their lives.

4. ADOPTION OF MINUTES OF PREVIOUS MEETING.

- A. Actions, June 5, 2018 – Regular Meeting
- B. Minutes, June 5, 2018 – Regular Meeting
- C. Actions, June 21, 2018 – Special Meeting
- D. Minutes, June 21, 2018 – Special Meeting

Gates/Eckbreth

9 Voted in Favor

5. COMMUNICATIONS.

Director Castillo received an email from **Jerald Lentini**, 349 Dennison Ridge Drive, regarding the proposed youth curfew. He has been a victim of theft and vandalism which he described as a gut-wrenching experience. He sympathizes with everyone who has been victimized by this latest string of thefts and vandalism but he doesn't believe this problem can be solved by a blanket restriction on every young person in Manchester.

He has concerns with the constitutionality of a curfew, or the racial disparities that could come from enforcing it. He believes a curfew tells our youth that we don't value their liberties as much as others. He is fundamentally opposed to profiling in law enforcement, whether on the basis of race, religion, language, national origin, sex, or age.

He also has concerns that a curfew would strain relationships between police and the community. A curfew makes it more likely that a kid's first interaction with the police in our town will be negative. We should continue to strive for a mutually respectful relationship between our police and our residents. He urged the Directors to oppose a curfew in Manchester, and to respect the rights of our young residents.

Director Jones received an email from **Tim Bergin**, 29 Doane Street, who stated a curfew would criminalize lawful behavior, increase youths' interactions with the juvenile justice system and make the town vulnerable to legal challenges. He was also concerned a curfew may single out particular neighborhoods and disproportionately affect people of color. He noted in 2014, Bridgeport's curfew precipitated a physical altercation between an officer and 16-year old youth, in an effort to enforce the curfew.

As the Board contemplates the resources required to enforce such an ordinance, it should also consider the cost of an imminent lawsuit. Should the Board proceed with a curfew, he strongly encouraged them to consider how the police department will evaluate the curfew's impact on crime and the ability to universally apply the curfew and not just target select neighborhoods. He also questioned what approach will be used when encountering homeless youth and unaccompanied minors.

She also read an email from **Dr. Stephen T. Slota**, 3110 Claro Drive, who said he was deeply concerned about the consequences of a town-wide youth curfew. Although the State currently permits localities to impose curfews, they must be grounded in a legitimate need for safety measures. The State has also shown willingness to bring litigation against bad faith actors, including a 2006 ruling against the Town of Vernon for failing to demonstrate how and why their

curfew on teens served the public good. It is unclear what evidence exists that differentiates Manchester's curfew from Vernon's curfew.

There are also significant sociocultural problems associated with imposing a curfew, not least of all the inevitable and disproportionate effect it will have on youth of color. The proposed curfew will only hinder efforts to make meaningful progress toward de-segregating and unifying our community. He asked the Board of Directors not to enact a curfew in Manchester. The email was co-signed by three other residents.

Mayor Moran thanked the Committee members and the many volunteers who helped to put on the fireworks display this past weekend, which went off without a hitch. He also thanked the Manchester Police and Fire Departments for their help. It was a nice night to celebrate.

ADOPTED – Motion to suspend the rules to move Item 12I to the agenda at this time.

12I. Discussion of a youth curfew ordinance and the development of community-based interventions for youth who pose a public safety risk.

Gates/Galligan

9 Voted in Favor

Mayor Moran asked Police Chief Marc Montminy to report on his findings of the recent car thefts in Manchester and throughout the state.

Chief Montminy stated he compiled some statistics at the request of the Board of Directors. Part 1 crimes, which include robbery, rape, murder, larceny and burglary, overall show a fairly significant reduction. Car thefts, however, have gone up fairly dramatically, as have burglaries to motor vehicles. When comparing the first quarter of 2017 to the first quarter of 2018, car thefts have increased by 25% in Hartford, 109% in Bloomfield, 32% in East Hartford, 76% in Manchester and 300% in South Windsor. Between 2017 and the first part of 2018, 358 juveniles were arrested town wide. The average age of juvenile arrests is 15.5 years old. There were 50 arrests between midnight and 8:00 a.m., up by about 14%. Two individuals were arrested 13 times each. There were 9 arrests for motor vehicle theft and 7 for breaking and entering into motor vehicles.

Secretary Gates asked for clarification on the time period for the 358 juvenile arrests.

Chief Montminy responded there were 358 arrests over an 18 month period.

Mayor Moran noted the statistic that stood out the most to him was that two individuals were arrested 13 times each. He asked if there was a change in the juvenile system or laws, and if there was a correlation between this.

Chief Montminy stated, in his opinion, the increase in juvenile crimes is directly related to the dismantling of the juvenile justice system which took place within the last couple of years. Changes include placing juveniles into DCF Group homes instead of incarceration. They routinely return juveniles home after committing felonies, wearing ankle bracelets, only to have some of them arrested the next day wearing an ankle bracelet. There is a core population that is not specific to Manchester. This is a statewide issue resultant from dismantling the juvenile justice system.

Secretary Gates is struggling with whether or not we have an issue worthy of curfew consideration or worthy of other crime prevention strategy development. He wondered if there was a need to get people together to talk about some crime strategy prevention options and wondered what other towns are doing. He wants to ensure we've defined the size and scope of what we're dealing with.

If we have an issue, we can determine what the options are to address it. There may be some benefit to a regional approach to this issue. He asked Chief Montminy if he had been discussing this with other municipalities.

Chief Montminy believes there is a statewide issue with how juveniles are treated in the criminal justice system but he doesn't feel it's specific to Manchester. The topic of a possible curfew was brought up out of concern and he applauds the political process. He stated the region is very active in working together and identifying key individuals. Police departments are sharing information on a regional basis.

Director Gates asked if the opioid crisis is playing a role in these crimes. He asked if the crime statistics could be broken down by location, specifically what percentage occurred in the area of Buckland Hills Mall. He asked if it's true that juvenile crime is at its highest in the few hours after schools let out.

Chief Montminy indicated the average age of an opioid-addicted individual is not this age group, it is much higher. Addicts often steal to support their habit. Historically, about half the larceny crimes do occur in the retail district in the northern part of town. Chief Montminy confirmed that juvenile crime is at its highest right after school lets out.

Vice Chair Hackett understands this has been a chronic regional problem. She is weary of a curfew, and wondered what the Manchester Police Department is doing differently and what successes we are having. She asked what the Board of Directors can do to help the police address this problem.

Chief Montminy stated there are certainly not enough police officers. They do not have omnipresence on the road, particularly between midnight and 8:00 a.m., which is often times when this behavior is happening. We are unable to be everywhere at once. It is time-consuming and difficult to set up a sting operation or watch a particular parking lot. Captain Davis has fronted the efforts on the road with regard to trying to prevent these crimes, but this is not an easy task. We don't want to violate people's rights when they're walking down the street, but if we suspect they're up to criminal behavior we can stop and ask them who they are and what they're doing. There is a very fine line between this and violating someone's rights. Police officers picking kids up and bringing them home could fall under the category of an arrest, if they are unwilling. We have limitations to what we can do. We appreciate when a citizen calls us to report that there is someone walking down the street trying door handles. This is a statewide issue and has become a game, which can have very dangerous consequences.

Captain Davis agreed that the best success rates have come through citizen involvement when they witness suspicious activity or crimes taking place, which helps to direct our resources into the area. The car shopping crimes going on are not focused on commercial business. The crimes are occurring in different neighborhoods throughout town and they are random acts. It's very hard to determine where to focus our limited resources. The number one way to prevent these crimes is using common sense, including not leaving your keys in your cars and locking your cars. Several months ago, he began doing monthly crime analysis meetings to help educate the public on what is going on in Manchester and trends throughout the community. As part of that, he reviews the statistics on car thefts and stealing items from cars, though he fears these numbers are unreliable because this type of crime is underreported. Car theft numbers are much more accurate than stealing items from cars, as citizens tend to report this only if something of significance is stolen.

Vice Chair Hackett attended one of the first crime analysis meetings where Captain Davis did indicate the theft from cars could be inaccurate. Several of us who are aware of this underreporting are urging residents to take the time to report the crime, even if they don't think anything valuable was taken. There are a lot of things we can improve on as residents. She agreed with the resident who talked about having a campaign to discourage this kind of behavior. We all need to partner together to come up with solutions.

Director Floyd-Cranford asked Chief Montminy his opinion on the proposed curfew and his role in the draft proposal of the curfew.

Chief Montminy thanked the Board of Directors for bringing this topic up, but he is uncertain if a curfew would be effective. He did see the draft proposal.

Director Eckbreth stated she had several conversations with Chief Montminy about a possible curfew and about how we can ensure residents are locking their cars. The reason these conversations began was in response to prior discussions with the Manchester Police Department. The discussions she had with Chief Montminy were regarding a specific incident that occurred where a juvenile was pursued by the Manchester Police Department. We have seen regional trends and in fact a pursuit in New Haven which resulted in a death. This was the motivation that drove the discussion of a possible curfew ordinance. The conversation was about youth in the region, including our community, who are experiencing juvenile crime either as victim or perpetrator. It was also about what is happening with the criminal justice system and how these individuals are being repeatedly arrested and circling in and out of our system. That is the impetus that started this conversation. She asked Chief Montminy many questions about this topic.

The ordinance proposed tonight is not based on Vernon's curfew ordinance. We learned through Vernon's curfew that it was unconstitutional because it restricted the right for teenagers to travel freely. The ordinance proposed tonight does not do that; it requires that they be supervised when travelling between midnight and 5:00 a.m. There are six or seven curfew ordinances in Connecticut that have passed the constitutional tests, including Bridgeport. That ordinance was the inspiration for tonight's proposed curfew ordinance. The intent of the ordinance was not to incarcerate our youth; the intent was to identify youth who were out during these hours to protect them, so they do not create criminal justice records. The item on our agenda tonight, as stated, refers to "community based interventions". We need to find a way, by curfew or another means, to identify youth who have at-risk behaviors to help protect them. It does not prohibit minors from having the freedom to traverse but requires that they be under supervision. There are also many caveats in the proposed curfew.

We are seeing a pattern of youth in our community who are revolving in and out of the juvenile system. If we are able to identify these individuals, we can provide resources for them to reduce these at-risk behaviors. One resource is a State funded diversion program run through the Youth Services Bureau. The curfew ordinance was written so that when an individual is approached, their parents are notified. The point was to connect the youth and their parents to resources to help them through these problems.

In 2016, the State number of Manchester's arrests was 2,875, of which 291 were for individuals under the age of 18. Arrested were 1,825 whites and 1,029 blacks. Manchester's African American arrests were higher proportionally to our population, which is approximately 14% African Americans. As one of the public speakers noted, there is obviously a connection between minorities in a community that have greater numbers of incarcerations. Finding community based resources and connecting them in a way that we can identify these children to help lower these numbers. What are we doing to find resources to solve these problems? And what can we do in

partnership with the Police Department, Youth Services, Social Services and the Board of Education to ensure that we are getting the resources we need to address these problems? The suggestions in the proposed curfew are very proactive toward this goal. The intent of the curfew was to find out what the situation is that got the minor to become involved in these activities. A lot of these minors are being used by older individuals to commit crimes because of the problem in the juvenile system. This is about victims.

Chief Montminy agrees with what Director Eckbreth said and agrees with her motivation. There is, in fact, a gap in services. The Police Department tends to approach everything through a law enforcement route. We could deploy other opportunities to try to get the youth out of the criminal justice system and into other kinds of mitigation.

Director Floyd-Cranford is against a curfew. The percentage of blacks who are arrested is outrageous, compared with the percentage of blacks in the community. This can't be dismissed. As an African American woman, she understands some people's fear of police and at times she is also afraid. Last year, her alarm went off and she came home to find two officers in her driveway. She knew one officer but did not know the other. She was afraid that if she reached into the back of her car to get her groceries that the officer she didn't know would misinterpret her action, so she held her hands up instead. She is afraid for her children if they are stopped by the wrong police officer. It could be tragic. That fear is real. Statistics show that blacks are disproportionately being arrested. This curfew would put children of color at risk. That is the number one reason she is against this curfew. She then talked about the recent incidences of black youth that were killed in the United States by police officers. There are a lot of negative encounters between people of color and the police. Too many people are calling the police on innocent people of color.

Director Castillo asked Chief Montminy what the community policing program in Manchester looks like.

Chief Montminy responded the Manchester Police Department took their community policing from a model where some individuals engaged with the community to a model where they expect every police officer to engage with the community. In Manchester, we have made dramatic efforts to endear ourselves to our community, particularly our youth. An example of this is at Charter Oak Park where the police officers interact with the youth of the community every Friday when school is out of session. He also talked about the Police Activities League (PAL) and Explorer programs to try to endear ourselves to youth in the hopes that they can turn the tide on some of what has been said here tonight. Manchester has a tremendous reputation for our community policing and other towns have modeled their community policing after our efforts. The police do a lot on Spruce Street and in the minority communities to try to engage with youth of color. He understands how the minority feels nationally but would ask everyone to focus, for now, on Manchester and you'll find that none of those types of things that were just discussed happen in Manchester. We have a very close relationship with our youth community and we should be proud of this.

Director Castillo is not in favor of this curfew. When she saw this, she had to ask herself if we were rioting in this town. Manchester was voted one of the best towns in Connecticut and now we are proposing a curfew for our children. She doesn't believe there is a dire problem in this town. She applauded the community for coming out to this meeting. We need to hear the voices in our community. She does not support this curfew. It is the wrong perception.

Director Jones asked who was involved in putting this proposed curfew together. She specifically wanted to know if Youth Services, the Board of Education, school PTA's, or Parks and Recreation were asked for their input.

Director Eckbreth stated the Board of Education and school staff were not involved in drafting this curfew. Parks and Rec staff, Social Services staff and Youth Services were all asked for their input.

Director Jones doesn't feel a curfew is the solution. The personal violations people have experienced, whether their cars were unlocked or not, is unsettling. She stated the curfew is a solution in search of a problem. This intervention is not matched to the need that has been expressed. She will not support the curfew as it is. Over time, we have worked really hard to reduce the school to prison pipeline that is too prevalent. Now it seems like we're on a break from this.

She thanked the members of the community that came out to express their concerns. The bigger issue that hasn't been as well addressed as she would like is prejudice. Prejudice is a pre-judgement about another person based on the social groups to which that person belongs. These include thoughts, feelings, stereotypes, attitudes and generalizations, and they are projected onto a group. All humans have prejudice; it is human nature. Our society has been told it is not good to have them and you are a bad person if you have them. When we hear that, we then can't face the prejudice that we all inherently have because we then have to say we're a bad person. They're not the same thing. So when we think about prejudice, we think about discrimination which is the action that goes along with prejudice. These actions fall on a continuum from indifference to violence. When we don't confront these things individually, then we don't collectively address them.

Racism is a group's collective prejudice that is backed by power and legal authority. That transforms it from an individual racist act to a system that functions independently from our individual racist tendencies or individual discriminatory acts. Contrary to what Director Eckbreth expressed tonight about the need for resources, she doesn't see that in the current language of the proposed curfew. She feels this ordinance is based on prejudice and beliefs that our held about some of our young people and some of our families. When you pair that with legal authority through an ordinance and give it institutional power through policing, you have a racist institution. She will not support that.

Director Eckbreth stated Director Jones' interpretation of the curfew mischaracterizes the intent and the work on this proposed ordinance. It mischaracterizes the comments and discussions she has had with Chief Montminy and other individuals. It also mischaracterizes Chief Torres who believes curfew is effective in his community (Bridgeport). The discussion started over a Caucasian who was arrested. It didn't start looking at doing racial profiling. This is in reaction to things that are real and are happening in our community. A lot of work went into this and a lot of information went into this. She asked what any of the other Board members have done. Every time we've asked for a regional report, Director Eckbreth is the one who asked for it. She has asked Chief Montminy to come to the Board meetings to talk about what's happening in Manchester. She asked for another report on how we can educate our community about crime and what we can do to help.

She is looking for solutions and is willing to listen to suggestions. She asked what Director Jones has brought to the table and asked what suggestions she would make to the ordinance to be more beneficial. This is a discussion item on the agenda. Half of this ordinance is about curfew and the other half is on "community based interventions". She asked what community based interventions she'd propose to resolve this problem. Director Eckbreth didn't dismiss the arrests that are being made to the minorities in the community; she brought attention to them because she is concerned on how we can work to reduce them. We may disagree on how we come about finding solutions but do not mischaracterize her actions or intentions. She respects everyone who came out here to speak

on this topic. Some of the public speakers made very valid suggestions, but she hasn't heard any from the Directors.

Director Floyd-Cranford then spoke about two individuals who went to Yale, an African American male and a white male who got together and did a training called Racism of the Well-Intended. Sometimes someone's motivation may not be as it appears but it can take a different recourse. She doesn't know the motivation of others as she doesn't know their heart. She does know racism as she has lived through it all of her life. There seems to be a hint of racism when nine teenagers steal cars and we want a blanket curfew for thousands of teenagers in this town. She then went on to share statistics for New York. Nationally, communities of color are over policed. It is not our imagination. When we have an elected official, Constable Orfitelli, who made the comments he made on social media, that does something to people of color.

Mayor Moran stated car thefts are a statewide problem. We need to find ways the Board of Directors can work with the Manchester Police Department on this problem. He doesn't feel we need a curfew in Manchester. He spends a lot of time with youth in Manchester, and we are focused on a curfew that a majority of youth in this community don't need. We need to focus on all the good things that the youth in our community are doing. Some of our greatest teachers are our children. This curfew doesn't solve the problem we need to focus on, which is the issue of car thefts across the state of Connecticut. This punishes all our youth for the problem of a few. He asked Chief Montminy for his opinion on this.

Chief Montminy doesn't think this is a problem that a curfew will solve.

Mayor Moran stated Manchester is not a community that needs a curfew. He is proud of this community. If someone is going to steal a car, a curfew won't stop them from doing it. He believes the intent of everyone on the Board is to do good for Manchester. He thanked everyone for their input on this issue tonight.

ADOPTED - Motion for brief recess at 9:45 p.m.

Hackett/Castillo

9 Voted in Favor

Mayor Moran called the meeting to order at 9:55 p.m.

6. REPORTS.

- A. Manager's Report
 - 1. Rebuilding Together update
 - 2. Police Department LGBTQIA liaison report
 - 3. Update on trash barrel replacements
- B. Other Reports

Mayor Moran stated Item 6A1 (Rebuilding Together update) has been moved to September.

6A3. Update on trash barrel replacements

General Manager Shanley stated Tim Bockus, Public Works Director, is here at the Board of Directors' request to provide an update on the trash barrel roll-out.

Mr. Bockus reported that as of June 22, we completed the general delivery of 16,115 barrels which is roughly 87% of what we were hoping to achieve. There are some remaining issues, some which we anticipated and others we did not. We are working through these issues, which include some

residents refusing to take the new barrels, some unoccupied homes and some vacant parcels that called for deliveries but where there are no homes. Collection of the old barrels was completed on June 18th. Rehrig, our vendor for this project, committed to two rounds of collection of the barrels but only completed one and then pulled out. We then reached out to another vendor to help us complete the recovery. We are looking for 95% recovery of the old barrels. We are working with All American Waste, our curbside collection vendor, to identify locations where there are remaining barrels. By July 23rd, we should have a good handle on who should and shouldn't have the old barrels. For some of the mixed use properties, commercial and residential combined properties, we have extended the collection to the end of the year. We are developing a labeling system so that we know what old barrels still need to be collected. Once we have the labeling on the mixed use properties, we will be able to phase out the non-authorized old barrel use. There are currently 208 mixed use properties identified. We have informed them that at the end of the year they will no longer have collection. Many of them have been making other arrangements.

There is an option for a subscription if a resident would like a larger barrel. Right now we have 115 subscribers for the larger barrel. With the prior program, there were 125 subscriptions.

It is still early in the assessment of the program, but the June numbers show a 10% decrease in the curbside waste collection compared with the last 3-year average for June. We will continue to collect data going forward. One of the criticisms we were hearing is that people will just put their waste in the recycling bins as a solution to the smaller barrels. In looking at the recycling stream, there is no noticeable increase in the contamination rate right now in recycling, which we will continue to watch.

Director Galligan asked if there has been an increase in requests for additional recycling bins. He also asked if we have seen anyone putting trash in the leaf collection bags.

Mr. Bockus indicated the rate at which we have been getting these requests is unchanged. They have not seen any trash being put in leaf collection bags, and have not seen any increase in illegal dumping in town.

Mayor Moran said he not seen a lot of the smaller barrels overflowing on his walks and drives through Manchester. When he does see overflowing trash barrels, he has seen cardboard and other items that should actually be in the recycling bins.

Director Eckbreth asked Mr. Bockus if he was aware of the West Hartford pilot program where bags can be purchased and used as needed. She asked if that is something Manchester could implement. There were some valid concerns brought to the Board regarding the change to smaller containers. There are times when people have a party or holiday which increases their garbage. They wouldn't need a subscription but would need additional room for trash for that event. She asked if there is any consideration for having overflow bags people can purchase, that would pay for the pickup, to be used as needed for overflow trash. Manchester currently allows for two bulk waste pickups per year with additional pickups available at a cost. She asked how that program is running. She also asked about the mixed use properties.

Mr. Bockus has looked into the pay as you throw program and he has seen the program successfully implemented. Collection is manual and it doesn't come without problems. Bags are subject to tearing and animals. He will look into the bulk waste pick-up program and report the findings to the Board of Directors. For this type of community, two bulk waste pickups per year are appropriate. They have found that many of the bulk waste pickups that aren't called in are actually residences that have a free pickup available to them.

Director Jones has heard similar requests for additional bags. She suggested that we could provide this service one day per week. The complaint she has heard the most about the new trash barrels is the quality of the lids.

Vice Chair Hackett stated the conversion to the smaller barrels is a huge exercise in change management. She thanked the residents for how well they have handled this. She has been pleasantly surprised to see good compliance to the new program throughout the community.

Mr. Bockus agreed that overall the residents are doing a great job with this new program. We need to tap into the educational component of this process and let residents know there are options out there and better ways to dispose of our trash. He is meeting with a textile collection company tomorrow to look into ways to reduce the trash volume without increased cost to the Town.

6A2. Police Department LGBTQIA liaison report

Chief Montminy introduced Detective Claire Hearn, the LGBTQ liaison to the community, who is here to give a brief report on the program.

Detective Hearn thanked the Board for the opportunity to showcase what she does for community support and community outreach. Creating this position has been a very progressive move to ensure that we can provide an inclusive and compassionate service with two functions, one as an internal advisor with the Manchester Police Department and the second as external representation for the community. Internally, we have evaluated our policies to ensure they are in compliance with the fourth circuit court rulings mostly around Title 7 and Title 9 rulings. The specific policies revamped include those involving strip searches and appropriate holding areas for prisoners of different populations. Manchester has been a front-runner in having inclusive and compassionate regulations.

Externally, she has coordinated with the Gay Straight Alliance (GSA) with Manchester High and Illing Middle School. She has attended the True Colors conference, a broader LGBT conference, which targets and provides information to younger children. She has been getting very positive feedback. In the future, she hopes to expand the position's social media presence to make more people aware of how she can help them. Hopefully with more exposure they will be able to identify areas that they need to address.

Director Eckbreth asked if this community service has been brought to our high schools. She wants to ensure our students are aware that the service is available. There is an opportunity to reach students who are struggling with these issues. It could include having literature or business cards available to students.

Detective Hearn agrees this is important and she looks forward to working with the high school students.

Director Jones asked if the program has been introduced to Cheney Tech and East Catholic. She asked if there has been any training for her Manchester Police Department colleagues in a more formal setting. She asked if data is tracked when consulting on a case.

Detective Hearn indicated those schools are covered by the State Police. We can certainly collaborate with the State Police to ensure the students are aware of all the resources available to them. The internal training that has been done typically revolves around policies and procedures. If it's not something that affects you, when you're confronted with a situation you are unsure what

to do. She has been asked to provide guidance around these issues to many police officers. She does not track the information.

Chief Montminy stated there may be a reason not to track this kind of information.

Mayor Moran thanked Detective Hearn and Chief Montminy. This is a great service to provide to the community. Having the Manchester Police Department backing this makes a big statement.

Chief Montminy stated Detective Hearn is clearly the right person for this position.

ADOPTED – Motion to suspend the rules to move Item 12H to the agenda at this time.

12H. Approval of a tax assessment agreement with Hartford CDC, LLC, establishing a fixed assessment for real property located at 61 Chapel Road for a period of four years commencing with the October 1, 2019 Grand List.

Hackett/Galligan

9 Voted in Favor

General Manager Shanley explained that Raymour & Flanigan is expanding their distribution footprint in the Northeast. Town staff has met with them about adding 200,000 square feet to the existing 300,000 square feet in Manchester, which they have committed to doing. In addition, they will be adding vehicles, approximately 50 jobs and personal property. The Board of Directors, in executive sessions, had agreed to a sliding tax scale where in the first year the addition is done, Raymour & Flanigan will see no tax increase except for personal properties and motor vehicles. In the second year, they will pay 40% of the full tax. The third year, they will pay 60%, and then 80% and 100% in subsequent years. We are pleased that they chose Manchester as opposed to another state. Raymour & Flanigan has been an excellent tax payer to date in their existing facility. We look forward to having them here for generations to come. He introduced Christopher Lloyd from Raymour & Flanigan.

Mr. Lloyd stated Raymour & Flanigan is a family-owned company which prefers to own the real estate in which it operates. As is customary in the industry, each specific property is owned by a separate legal entity or LLC. Hartford CDC, LLC owns the property and leases it to Raymour & Flanigan. They have enjoyed being a part of the Manchester community for the past several years and look forward to continuing this for a long time to come.

7. PRESENTATION OF BID WAIVER REQUESTS. None.

8. PUBLIC HEARINGS (formally advertised).

A. Appropriations to Special Projects as follows:

- 1. Senior, Adult and Family Services – Security Deposit Assistance \$15,000
to be financed by a grant from Manchester Interfaith Social Action
Committee for the revolving security deposit assistance fund.
- 2. Hockanum River Linear Park (SG007)..... \$7,000
to fund the improvement and maintenance of the Hockanum River Linear
Park.
- 3. Family History Day..... \$980
to be financed by donations which are gratefully acknowledged and accepted.

4. Summer Youth Employment and Learning Program \$77,458
to be financed by a grant from Capital Workforce Partners to create an employment program and employment opportunities for eligible Manchester youth during summer 2018.
5. Library Donation Trust Fund Account \$4,725
to be financed by donations to purchase books, programs and materials which are gratefully acknowledged and accepted.
6. Office of Neighborhoods and Families..... \$1,933
for the Spruce Street Community Garden to be financed by donations and membership fees which are gratefully acknowledged and accepted.
7. Office of Neighborhoods and Families..... \$4,300
to be financed by the Connecticut Department of Agriculture’s Farm Viability Grant to cover the cost of promotional and program materials.
8. Office of Neighborhoods and Families – Spruce Street Market..... \$3,955
for program supplies and materials to be funded by vendor fees.

General Manager Shanley explained that Item 8A4, Summer Youth and Employment and Learning Program, is a program that in the past had been managed and administered through CREC. CREC has opted out of managing the program and rather than lose it, the department is managing it themselves with help of HR, Accounting and other support services. It serves many young people in our community.

Mayor Moran opened the floor for public comment at this time. There being no public comment, Mayor Moran opened the floor for Board Members’ comments. There being no comments, Mayor Moran closed the public hearing on the above items.

B. Appropriations to Education Special Projects as follows:

1. Washington Elementary School..... \$1,208
to be financed by a donation from Reading Railroad Company LLC to enhance reading programs.
2. Martin Elementary School – Arts in Education..... \$8,000
to be financed by a grant from the Connecticut Office of the Arts to expand the Higher Order Thinking (HOT) approach to teaching and learning.

Mayor Moran opened the floor for public comment at this time. There being no public comment, Mayor Moran opened the floor for Board Members’ comments. There being no comments, Mayor Moran closed the public hearing on the above items.

- C. 1. Adoption of the Community Development Block Grant Annual Action Plan for Year 28 (October 1, 2018 - September 30, 2019).
2. Appropriation to Community Development Block Grant Program Year 28 (October 1, 2018 - September 30, 2019)..... \$637,271

General Manager Shanley stated there have been no changes since the last time the Board of Directors considered this.

Mayor Moran opened the floor for public comment at this time. There being no public comment, Mayor Moran opened the floor for Board Members’ comments. There being no comments, Mayor Moran closed the public hearing on the above items.

D. Amendment of the Suspense List for Fiscal Year 2017-2018.

General Manager Shanley explained that the suspense list is a list of taxpayers and tax payments that are deemed to be uncollectable to the extent that they are taken off the accounting books. This doesn't mean we don't attempt to collect them.

Mayor Moran opened the floor for public comment at this time. There being no public comment, Mayor Moran opened the floor for Board Members' comments. There being no comments, Mayor Moran closed the public hearing on the above items.

- E. Approval of a resolution authorizing water system distribution improvements, appropriation of \$1,800,000 for stove pipe replacements and authorizing the Town to enter into a Drinking Water State Revolving Fund Loan and any obligations related thereto.

General Manager Shanley stated this is for a specific project that has been planned for some time. It also includes an extension into Glastonbury at the top of Cedar Ridge Drive. We have agreed to apply for the loan and finance that extension, because of some serious problems with their wells which we can reach. In turn, Glastonbury will need to guarantee the loan to the extent that the current Manchester rate payers will have no cost incurred as a result.

Mayor Moran opened the floor for public comment at this time. There being no public comment, Mayor Moran opened the floor for Board Members' comments. There being no comments, Mayor Moran closed the public hearing on the above items.

- F. Resolution to appropriate \$2,400,000 to capital accounts for the 2018-2019 fiscal year budget for the purpose of paying the costs of water distribution system and sewer system improvements and authorize the issuance of temporary notes in an amount not to exceed \$2,400,000, or so much as may be necessary after deducting grants to be received for the projects.

General Manager Shanley explained that this is consistent with the budget for \$1.2M in each of those funds to do mostly subsurface work. This allows us to use those funds as we conduct the work.

Mayor Moran opened the floor for public comment at this time. There being no public comment, Mayor Moran opened the floor for Board Members' comments. There being no comments, Mayor Moran closed the public hearing on the above items.

9. CONSENT CALENDAR. (Item 8F and 12H added, and item 12B removed)

8A. Appropriations to Special Projects as follows:

1. Senior, Adult and Family Services – Security Deposit Assistance \$15,000
to be financed by a grant from Manchester Interfaith Social Action
Committee for the revolving security deposit assistance fund.
2. Hockanum River Linear Park (SG007)..... \$7,000
to fund the improvement and maintenance of the Hockanum River Linear Park.
3. Family History Day..... \$980
to be financed by donations which are gratefully acknowledged and accepted.
4. Summer Youth Employment and Learning Program \$77,458
to be financed by a grant from Capital Workforce Partners to create an
employment program and employment opportunities for eligible Manchester
youth during summer 2018.

- 5. Library Donation Trust Fund Account \$4,725
to be financed by a donations to purchase books, programs and materials
which are gratefully acknowledged and accepted.
- 6. Office of Neighborhoods and Families \$1,933
for the Spruce Street Community Garden to be financed by donations and
membership fees which are gratefully acknowledged and accepted.
- 7. Office of Neighborhoods and Families \$4,300
to be financed by the Connecticut Department of Agriculture’s Farm
Viability Grant to cover the cost of promotional and program materials.
- 8. Office of Neighborhoods and Families – Spruce Street Market..... \$3,955
for program supplies and materials to be funded by vendor fees.
- B. Appropriations to Education Special Projects as follows:
 - 1. Washington Elementary School..... \$1,208
to be financed by a donation from Reading Railroad Company LLC to enhance
reading programs.
 - 2. Martin Elementary School – Arts in Education \$8,000
to be financed by a grant from the Connecticut Office of the Arts to expand
the Higher Order Thinking (HOT) approach to teaching and learning.
- C. 1. Adoption of the Community Development Block Grant Annual
Action Plan for Year 28 (October 1, 2018 - September 30, 2019).
2. Appropriation to Community Development Block Grant Program
Year 28 (October 1, 2018 - September 30, 2019)..... \$637,271
- D. Amendment of the Suspense List for Fiscal Year 2017-2018.
- F. Resolution to appropriate \$2,400,000 to capital accounts for the 2018-2019 fiscal year
budget for the purpose of paying the costs of water distribution system and sewer system
improvements and authorize the issuance of temporary notes in an amount not to exceed
\$2,400,000, or so much as may be necessary after deducting grants to be received for the
projects.
- 12A. Appropriation to Special Projects (under \$500) as follows:
 - 1. Manchester Animal Control..... \$15
to be financed by donations which are gratefully acknowledged and accepted.
- C. Acceptance of resignation of Matt Peak (R) from the Zoning Board of Appeals
(alternate) with a term expiring November 2020.
- D. Acceptance of resignation of David Austin (D) from the Library Advisory Board
with a term expiring November 2018.
- H. Approval of a tax assessment agreement with Hartford CDC, LLC, establishing a
fixed assessment for real property located at 61 Chapel Road for a period of four years
commencing with the October 1, 2019 Grand List.

Galligan/Castillo

9 Voted in Favor

10. ACTION ON ITEMS OF PUBLIC HEARING.

- 8E. Approval of a resolution authorizing water system distribution improvements,
appropriation of \$1,800,000 for stove pipe replacements and authorizing the Town to
enter into a Drinking Water State Revolving Fund Loan and any obligations related thereto.

Galligan/Floyd-Cranford

**8 Voted in Favor
(Director Eckbreth abstained)**

11. UNFINISHED BUSINESS.

- A. **TABLED** - Appointment of a member to the Redevelopment Agency with a term expiring November 2021 to fill the vacancy left by Robert Schneider (R).

Eckbreth/Jones **9 Voted in Favor**

- B. **TABLED** - Approval of an ordinance establishing a Multicultural Affairs Commission.

Eckbreth/Gates **8 Voted in Favor**
(Director Devanney in opposition)

- C. **TABLED** - Appointment of a member to the Golf Course Lease Oversight Committee with a term expiring January 2020 to fill the vacancy left by Alex Pazda (R).

Eckbreth/Galligan **9 Voted in Favor**

12. NEW BUSINESS.

- B. **APPROVED** - Reappointment of members to the Cox Cable Advisory Council with terms expiring July 2018 (2 year term): Eric Prause and Donald Modean.

Jones/Hackett **9 Voted in Favor**

- B. **TABLED** - Reappointment of member to the Cox Cable Advisory Council with term expiring July 2018 (2 year term): James Griffin.

Jones/Castillo **9 Voted in Favor**

- E. **APPOINTED** - John Topping (D), 190 Henry Street, alternate member to the Zoning Board of Appeals with a term expiring November 2020, to fill the vacancy left by Matt Peak (R).

Eckbreth/Galligan **9 Voted in Favor**

- F. **APPOINTED** - J. Ashley Odell (D), 77 Nutmeg Drive, to the Library Advisory Board with a term expiring November 2018 to fill the vacancy left by David Austin (D).

Jones/Hackett **9 Voted in Favor**

- G. **APPOINTED** - Emely Luna (D), 17 Cyr Drive, to the Building Committee with a term expiring November 2018 to fill the vacancy left by Steve Shanbaum (D).

Jones/Hackett **9 Voted in Favor**

- J. **TABLED** - Discussion: Cricket field.

Jones/Galligan **9 Voted in Favor**

13. COMMENT AND DISCUSSION BY BOARD MEMBERS ON ITEMS FOR FUTURE AGENDA OR OF GENERAL CONCERN. No comments were made.

14. ADJOURNMENT.

The meeting was adjourned until the August 7, 2018 Regular Meeting of the Board of Directors at 7:00 p.m. in the Lincoln Center Hearing Room.

Castillo/Floyd-Cranford

9 Voted in Favor

Adjournment: 10:50 p.m.

lgl

APPROVED:

ATTEST:

Secretary, Manchester Board of Directors